

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 ACDA-19 IO-13 OMB-01 TRSE-00 NIC-01

NEA-10 SCI-06 CU-04 VO-03 SCA-01 USIE-00 CIAE-00

DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03

RSC-01 PRS-01 SS-15 NSCE-00 INRE-00 RSR-01 SSO-00

EURE-00 /137 W

----- 043536

O R 101811Z JUL 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 6211

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

USMISSION BERLIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 09856

E.O. 11652: GDS

TAGS: PGOV, WB, GE

SUBJECT: GDR CONTROLS DURING YOUTH FESTIVAL

REF: (A) HELSINKI 1838; (B) STATE 131921;

(C) BERLIN 1131; (D) BERLIN 1159

SUMMARY: AT BONN GROUP MEETING ON JULY 10, ALLIED REPS
AGREED TO RECOMMEND TO AUTHORITIES THAT FRENCH
AMBASSADOR SAUVAGNARGUES MAKE CLEAR TO SOVIET AMBASSADOR
YEFREMOV AT A PREVIOUSLY SCHEDULED LUNCH ON JULY 12
THAT ALLIED TRAFFIC SHOULD NOT BE AFFECTED IN ANY WAY
BY THE PLANNED EAST GERMAN CONTROLS. FOREIGN OFFICE
REP (BLECH) ALSO SAID THE FEDERAL GOVERNMENT AND THE
SENAT WOULD WISH THE ALLIES TO MENTION TO THE SOVIETS
THAT WHILE MORE STRINGENT GDR CONTROLS DURING YOUTH
FESTIVAL WOULD BE UNDERSTANDABLE, THERE SHOULD BE NO
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GENERAL REJECTION OF SPECIFIC CATEGORIES OF PERSONS

WISHING TO ENTER EAST BERLIN. ACTION REQUESTED:
DEPARTMENT'S APPROVAL OF DRAFT PRESENTATION BY
SAUVAGNARGUES TRANSMITTED BELOW. END SUMMARY.

1. IN COMPARING NOTES ON PRESENTATIONS MADE BY GDR FOREIGN MINISTER WINZER TO US, UK, AND FRENCH FOREIGN MINISTERS AT HELSINKI, ALLIED REPS DETERMINED THAT THE GDR FOREIGN MINISTER HAD MADE THE FOLLOWING POINTS: (A) FOR REASONS OF SECURITY, MORE STRINGENT CONTROLS WOULD HAVE TO BE APPLIED ON TRAVEL BETWEEN WEST BERLIN AND EAST BERLIN. WINZER TOLD UK FOREIGN SECRETARY HOME THAT THE GDR DID NOT WANT A REPEAT OF THE INCIDENTS DURING THE MUNICH OLYMPICS; (B) THESE CONTROLS WOULD NOT AFFECT ACCESS BETWEEN THE FRG AND GDR NOR WOULD THERE BE ANY CHANGE IN REGULATIONS COVERING TRAVEL BETWEEN WEST BERLIN AND THE GDR; (C) TRIPS FOR "BUSINESS, DUTY AND URGENT FAMILY REASONS" WOULD NOT BE AFFECTED; AND (D) SUCH CONTROLS WOULD NOT BE STRICTLY IN LINE WITH THE QA, BUT THEIR ESTABLISHMENT WOULD BE IN THE "GENERAL INTEREST."

2. BLECH SAID THAT THE MILD FRG REACTION GIVEN IN HELSINKI (REF A) HAD BEEN BASED ON A MUCH DIFFERENT DESCRIPTION BY GDR REPS OF THE INTENDED STEPS. THE FRG HAD ALSO RECEIVED MORE DETAILED PRESENTATIONS AT THE JUNE 29 BAHR-KOHL MEETING AND FROM THE SENAT. THE ALLIED REPORTS CONFIRMED THAT THE GDR INTENTIONS WERE MORE SERIOUS. EVEN THOUGH THE MOST RECENT MITDANK-KUNZE MEETING (REF D) HAD INDICATED THAT THE GDR WAS BACKING OFF FROM ITS ORIGINAL INTENTIONS, BLECH SAID THE FRG VIEWED EAST GERMAN COMMENTS WITH SOME SERIOUSNESS AND WOULD, THEREFORE, BE GRATEFUL IF THE ALLIES WOULD MENTION THE SUBJECT IF ANY PRESENTATION MADE TO THE SOVIETS ON ALLIED TRAVELERS.

3. THE FRENCH REP (DE BELLESCIZE) SAID HIS AUTHORITIES INTERPRETED WINZER'S REFERENCE TO "DUTY" TRAVELERS AS MEANING THAT ALLIED TRAFFIC WOULD NOT BE AFFECTED. THEY AGREED, HOWEVER, THAT SOMETHING SHOULD BE SAID TO THE SOVIETS. BY COINCIDENCE, AMBASSADOR SAUVAGNARGUES
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HAD A LONG STANDING LUNCHEON ENGAGEMENT WITH SOVIET AMBASSADOR YEFREMOV ON THURSDAY, JULY 12. BELLESCIZE SAID SAUVAGNARGUES PROPOSED TO MAKE ANY POINTS DESIRED BY THE ALLIED GOVERNMENTS AT THAT TIME.

4. ALLIED REPS AGREED THAT THE PRESENTATION SHOULD CONCENTRATE ON ALLIED TRAFFIC, BUT SHOULD MAKE CLEAR TO YEFREMOV THAT IF A SATISFACTORY ARRANGEMENT WERE NOT

ACHIEVED IN THE PRESENT SENAT-GDR TALKS, THE ALLIES
WOULD CONSIDER ANY STEPS TAKEN BY THE GDR AS AFFECTING
ARRANGEMENTS CONCLUDED UNDER THE QA. IT WAS DECIDED
TO PLACE MOST EMPHASIS ON THE MITDANK-KUNZE TALKS FOR
THE MOMENT, IN ORDER TO KEEP THE POSSIBILITY OF ALLIED
ACTION IN RESERVE IN CASE OTHER EFFORTS FAILED. BLECH
SAID THE APPARENT COMPROMISE NOW BEING WORKED OUT IN
BERLIN (REF D) HAD BEEN RECOMMENDED TO THE SENAT BY THE
GDS
HILLENBRAND

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ACTION EUR-25

INFO OCT-01 ADP-00 ACDA-19 IO-13 OMB-01 TRSE-00 NIC-01

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 09856

FOREIGN OFFICE. ALLIED REPS AGREED THAT A GDR STATE-
MENT WOULD BE ACCEPTABLE IF IT WERE LIMITED TO GENERAL
STATEMENTS ABOUT THE DIFFICULTY OF TRAVELING IN EAST
BERLIN DURING THE FESTIVAL. THE ALLIES SAID THEY WOULD
NOT, HOWEVER, WISH TO SEE THE GDR MAKING STATEMENTS TO
THE BERLIN POPULATION WHICH INCLUDED INTERPRETATIONS OF
THE VISITS ARRANGEMENT OR THE QA.

5. THE GENERAL POINTS APPROVED FOR PRESENTATION BY
AMBASSADOR SAUVAGNARGUES WERE AS FOLLOWS:

(A) IT SHOULD BE MADE CLEAR THAT ALLIED TRAFFIC
WILL REMAIN UNAFFECTED BY ANY MEASURES TAKEN BY THE
GDR. THIS WILL INCLUDE THE EMBASSIES IN EAST BERLIN AS
WELL AS THE GARRISONS IN WEST BERLIN. IF STRICTER
CONTROLS ARE NECESSARY, THEY SHOULD AFFECT ONLY GERMAN
AND FOREIGN CIVILIAN TRAVELERS.
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(B) THE ALLIES HAVE A CERTAIN UNDERSTANDING FOR
THE PROBLEMS WHICH MIGHT BE ENCOUNTERED AT THE YOUTH
FESTIVAL AND SEE THAT THERE MIGHT BE A NEED FOR
INCREASED CONTROLS. IF SUCH CONTROLS ARE INSTITUTED,
THEY SHOULD NOT AFFECT THE SUBSTANCE OF THE VISITS
AGREEMENT, EVEN ON A TEMPORARY BASIS. SPECIFICALLY,
NO GENERAL CATEGORIES OF PERSONS NOT AUTHORIZED TO
ENTER EAST BERLIN SHOULD BE ESTABLISHED.

(C) YEFREMOV SHOULD BE REMINDED THAT THE SENAT-
GDR VISITS ARRANGEMENT FALLS UNDER THE FQP. THE ALLIES
NOTE THAT NEGOTIATIONS ARE NOW GOING ON BETWEEN THE TWO
PARTIES TO THE ARRANGEMENT TO SEE IF DIFFICULTIES CAN
BE IRONED OUT. HOWEVER, THE THREE POWERS WILL CONTINUE
THEIR INTEREST IN SMOOTH IMPLEMENTATION OF THE
VISITS ARRANGEMENT AND WILL FOLLOW THE SITUATION
CLOSELY.

6. ALLIED AND FRG REPS AGREED THAT THERE SHOULD BE NO
REPLY BY THE ALLIED FOREIGN MINISTERS TO THE POINTS
RAISED BY WINZER. BLECH SAID THE FRG IN ANY CASE
FOUND IT PREJUDICIAL TO OUR LEGAL POSITION TO HAVE SUCH
A PRESENTATION MADE BY THE GDR FOREIGN MINISTER. WHILE
HE DID NOT THINK IT NECESSARY TO REJECT THE POINTS HE
HAD MADE, BLECH THOUGHT ANY FURTHER CONTACT WOULD GIVE
THE IMPRESSION THAT A NEW CHANNEL FOR COMMUNICATIONS
ON QA MATTERS HAD BEEN ESTABLISHED. THE UK REP
(CROMARTIE) SAID HIS AUTHORITIES MIGHT WISH TO
COMPLAIN TO THE EAST GERMAN FOREIGN MINISTRY IF ACCESS
BY MEMBERS OF THEIR EAST BERLIN EMBASSY TO WEST BERLIN
WERE INTERRUPTED. ALLIED AND FRG REPS SAID THERE WOULD
PROBABLY BE NO OBJECTION TO SUCH A PRESENTATION IF IT
WERE MADE CLEAR THAT THE SUBJECT CONCERNED ONLY THE
EMBASSY IN EAST BERLIN.

7. IT WAS AGREED TO RECOMMEND TO AUTHORITIES THE
ABOVE PRESENTATION BY THE FRENCH AMBASSADOR AND TO AWAIT

YEFREMOV'S RESPONSE AND FURTHER DEVELOPMENTS IN THE
MITDANK-KUNZE TALKS BEFORE CONSIDERING ANY FURTHER
ALLIED OR FRG ACTION.
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8. REQUEST DEPARTMENT'S APPROVAL OF PROPOSAL
TRANSMITTED ABOVE.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 10 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN09856
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS HILLENBRAND
Errors: N/A
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730744/aaaabgfb.tel
Line Count: 236
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 (A) HELSINKI 1838; (B) STATE 1319, 21;
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 13 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Aug-2001 by shawdg>; APPROVED <10-Sep-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: GDR CONTROLS DURING YOUTH FESTIVAL
TAGS: PGOV, WB, GC
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005